Conejo Valley Unified School District 2020-21 Budget Update

Public Hearing: June 16, 2020

Adoption: June 30, 2020

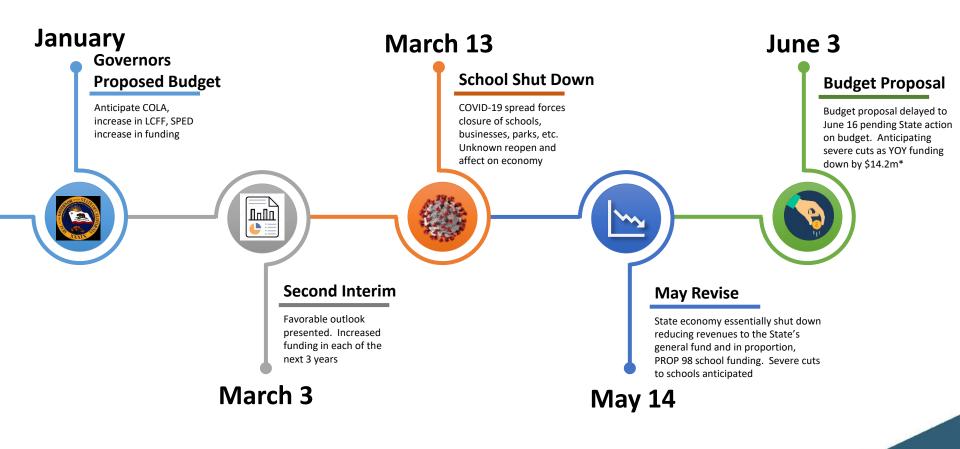




Purpose of the Presentation

- To provide the Board an overview of the economic conditions that impact the budget.
- To provide the Board an overview of LCFF and how it impacts the budget.
- To provide the Board and public the opportunity to give feedback.
- To provide information on the multi-year forecast and the conditions surrounding the projections.

Budget Timeline: How we got here



State January Budget vs. State May Revision

Item	January Budget	May Revision
2020–21 LCFF Funding Change	+\$1.2 billion	[-\$6.5 billion]
Proposition 98 Minimum		
Guarantee		
2018–19	\$78.4 billion	\$78.7 billion
2019–20	\$81.6 billion	\$77.4 billion
2020–21	\$84.0 billion	\$70.5 billion
2020–21 Statutory COLA	2.29%	2.31% (Suspended)
One-Time Discretionary Funds	\$0	\$0

Budget Estimate From January to May

Revenue Source	2019-20 2 nd Interim	May Revise Estimate	+/-
LCFF	\$165,108,150	\$150,839,882	-\$14,268,268
Federal	\$6,362,144	\$7,293,659	\$931,515
State	\$8,532,962	\$6,639,044	-\$1,893,918
Local	\$5,757,747	\$2,803,286	-\$2,954,461
Incoming Transfers	\$8,036,912	\$10,672,066	\$2,635,154
Total	\$193,797,915	\$178,247,937	-\$15,549,978







Impact of the State Economy on CVUSD

The "Big Three" sources of revenue for the State are: Personal Income Tax (PIT), Sales and Use Tax, and Corporate Tax.



71% of revenue is generated by Personal Income Tax

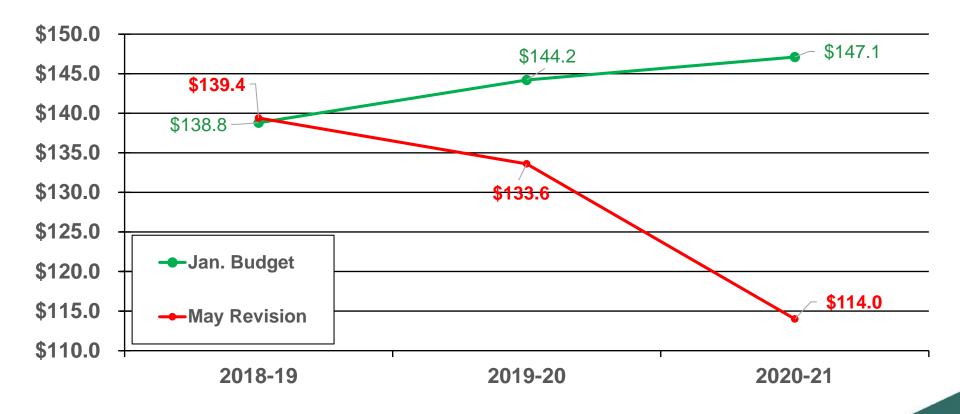
Top 1% of income-earners generate
 ~50% of this line item

1988, Prop 98 passed

- Guarantees a minimum (~41%) of state revenues for K-14 Education
- K-12 receives 90% of this budget

88% of district revenue is received from the State

Projected "Big Three" State General Fund Revenues (Dollars in Billions)



California Revenues

- •The May Revision assumes that the state will suffer from a \$41.2 billion loss in revenues compared to January estimates in 2019–20 and 2020–21 combined
 - •-\$9.1 billion for 2019–20
 - •-\$32.2 billion for 2020–21
- Revenue losses are compounded by the growing number of Californians who need access to state safety net services, bringing the <u>state's total shortfall</u> <u>to \$54 billion</u>

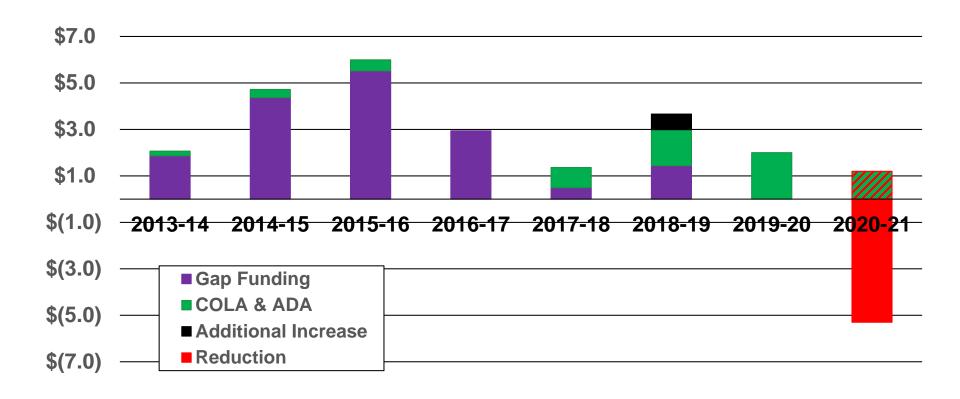


Rainy Day Fund—Budget Stabilization Account

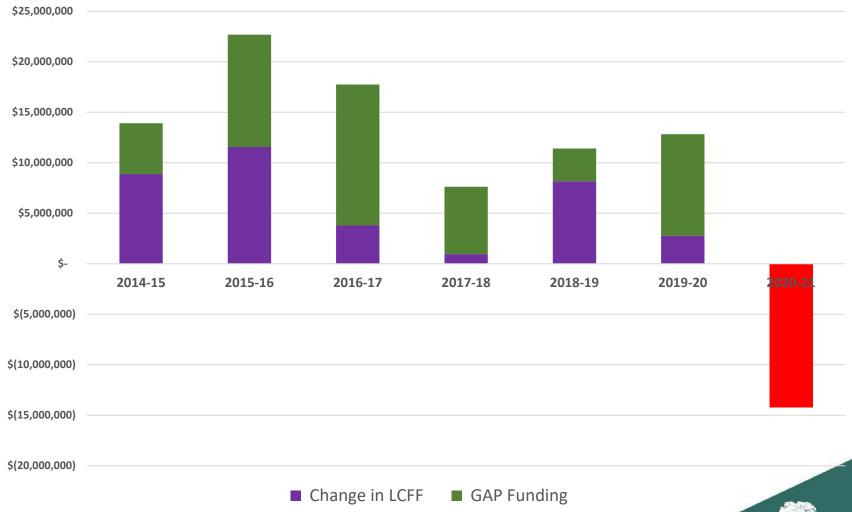
- The Budget Stabilization Account (BSA) currently has about \$16.2 billion
- Proposition 2 (2014) stipulates that a withdrawal may not exceed half of the BSA balance in the first year of a budget emergency
- •The May Revision proposes to draw down the entirety of the \$16.2 billion over three years. This includes \$7.8 billion for 2020–21



Change in Overall State LCFF Funding (Dollars in Billions)



Change in Overall CVUSD LCFF Funding



2020–21 LCFF Funding Factors

- The May Revision suspends the 2.31% COLA and includes an additional reduction for a total of 10% cut to the LCFF
 - First, the 2.31% COLA is applied to arrive at the 2020–21 base grants
 - Then the 10% reduction is applied—for an effective reduction of 7.92% to the 2019–20 base grant amounts
 - Grades K–3 receive a 10.4% add-on (GSA) for smaller average class sizes
 - Grades 9–12 receive a 2.6% add-on (GSA) in recognition of the costs of career technical education (CTE) coursework

These reductions would be "triggered off" if the federal government provides sufficient funding to backfill the cuts

Grade Span	19-20 Base	2.31% COLA	2020–21 Base Grant per ADA	10% Reduction	Effective 2020–21 Base Grant per ADA	GSA	2020–21 Adjusted Base Grant per ADA	Prior Year Adjusted	+/-
K-3	\$7,702	\$178	\$7,880	[-\$788]	\$7,092	\$738	\$7,830	\$8,503	-\$673
4–6	\$7,818	\$181	\$7,999	[-\$800]	\$7,199	-	\$7,199	\$7,818	-\$619
7–8	\$8,050	\$186	\$8,236	[-\$824]	\$7,412	-	\$7,412	\$8,050	-\$638
9–12	\$9,329	\$215	\$9,544	[-\$954]	\$8,590	\$223	\$8,813	\$9,572	-\$759

2020–21 LCFF Funding Factors

 The cuts are meant to reduce the LCFF with the reduction taken from the base grant, which lowers the amount upon which supplemental and concentration grant funding is calculated

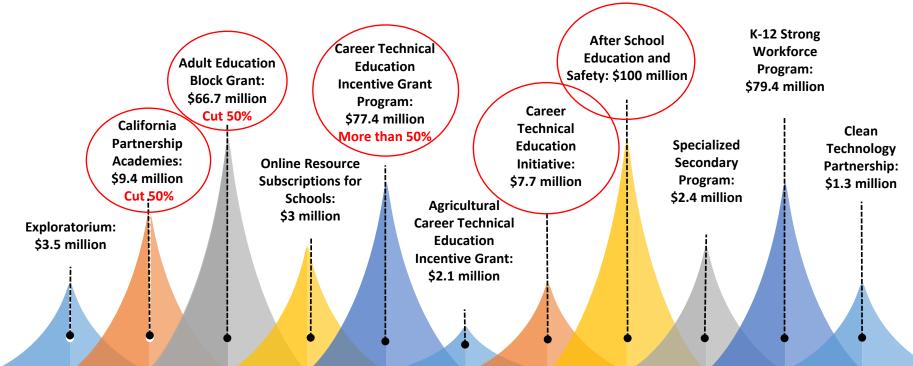
Grade Span	2020–21 Adjusted Base Grant per ADA	20% Supplemental Grant* per ADA—Total UPP after 10% base grant reduction	50% Concentration Grant* per ADA—UPP Above 55% after 10% base grant reduction
K-3	\$7,830	\$1,566	\$3,915
4–6	\$7,199	\$1,440	\$ 60
7–8	\$7,412	\$1,482	3,70
9–12	\$8,813	\$1,763	\$4,406

^{*}Calculated based on the percentage of an LEA's enrolled students who are English learners, free or reduced-price meal program eligible, or foster youth—the unduplicated pupil percentage (UPP)



Categorical and Add-on Program Cuts

- Total savings of \$352.9 million by cutting categorical programs roughly in half
- Cuts may be reversed if additional federal funds materialize
- Programs reduced by the following amounts:



Targeted Instructional Improvement Grants cut 10%

Education Code Section (EC §) 42238.02(g)

Home-to-School Transportation cut 10% EC § 42238.02(h)





What Does the LCFF Reduction Mean for CVUSD?

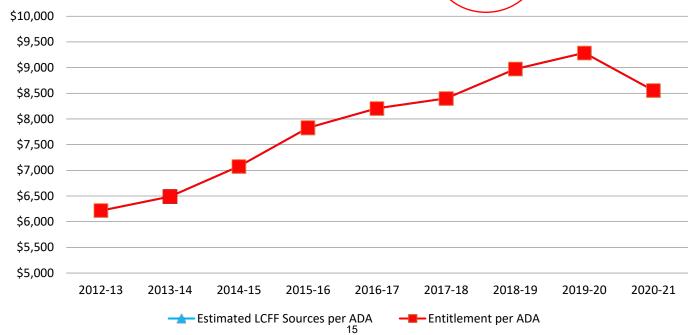
Conejo Valley Unified School District				
2019-20 LCFF Funding	2020–21 LCFF Funding*	Difference*		
\$165,108,150	\$150,839,882	-\$14,268,268		
Funded ADA – 17,772	Funded ADA – 17,634	-138		
Estimated loss of reve	Estimated loss of revenue due to declining ADA -\$1,180,456 (enrollment)			

^{*}For comparison, in 2008-09 cuts were approximately \$8.7 million and there were no doubts on how and when schools were going to open



A little about ADA...

	2019-20	2020-21	2021-22	2022-23
Demographic Study (2016)	18,441	18,211	17,903	17,583
Enrollment (projected)	18,307	18,050	17,903	17,583
Funded ADA (projected)	17,771.67	17,633.79	17,444.22	17,302.66
Estimated LCFF Sources per ADA	\$9,287.39	\$8,554.03	\$8,558.44	\$8,553.64
Net Change per ADA	\$317.00	(\$733.36)	\$4.42	(\$4.81)
Net Percent Change	3.53%	-7.90%	0.05%	-0.06%



Stimulus and Other Proposals

Local Relief Measures

In order to help LEAs absorb the reductions, the Governor offers a suite of relief measures

Exemption from deferrals for hardship reasons

Ability to exclude state's on-behalf-of-employer payments in the Routine Restricted Maintenance Account (RRMA) calculation

Subject to public hearing, the ability to increase internal inter-fund borrowing limits

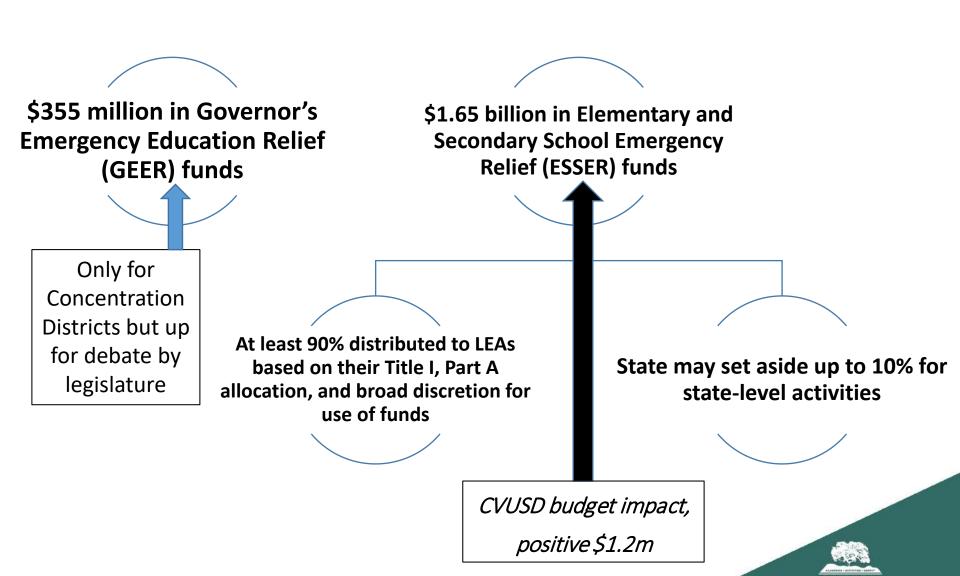
Authority for special education staff to use technology-based options to serve students

Use proceeds from property sales for one-time general fund purposes

Extend the transitional kindergarten teacher credential requirement from August 1, 2020 to August 1, 2021



The CARES Act—California's K-12 share



CalPERS/CalSTRS Rate Buy Downs

Portion of payment was to pay down CalSTRS¹ and CalPERS² employer contribution rates in 2019–20 and 2020–21

2019-20 State Budget

2020-21 May Revision

Governor Newsom now proposes to redirect the \$2.3 billion to further reduce employer contribution rates in 2020–21 and 2021–22

Based on 2019–20
State Budget

\$3.15 billion

Non-Proposition 98
General Fund Payment on
K–14 employers' behalf to
CalSTRS and CalPERS
Schools Pool

CVUSD budget impact, positive \$3.0m

Remaining \$2.3 billion was intended to go towards the long-term unfunded liability of each system

2019-20 State Budget

2020–21 May Revision

CalSTRS Employer Rate

2020-21: \$\square\$18.4% to 16.15%

2021–22: ↓18.2% to 16.02%

CalPERS Employer Rate

2020–21: ↓22.68% to 20.7%

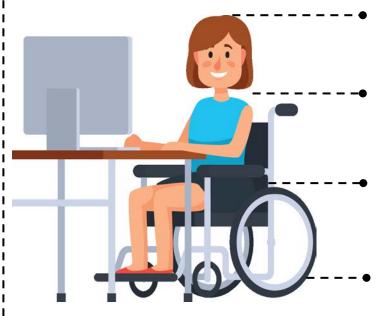
2021–22: \$\square\$24.6\%\$ to 22.84\%\$



Special Education

Base Rates increased to \$645 per ADA based on three-year rolling average ADA

CVUSD budget impact,
positive \$1.3m, however we
lose \$1.2m in one-time
dollars from this year.
Under debate by the
legislative committee for a
proposed reduction



Reflects a 15% increase over the amount provided in 2019–20 budget

Reflects suspension of 2.31% COLA

Maintains all other existing categorical programs in the Assembly Bill (AB) 602 formula until a finalized formula is adopted

Maintains Special Education Local Plan Area (SELPA) Governance and Accountability Structure



Estimate of Expenses for 2020-21

Expense Category	Restricted	Unrestricted	Combined
Certificated Salaries	\$14,323,321	\$82,097,208	\$96,420,529
Classified Salaries	\$9,016,544	\$19,059,198	\$28,075,742
Benefits	\$9,846,064	\$38,522,647	\$48,368,711
Books/Supplies	\$2,146,973	\$6,272,638	\$8,419,611
Contracted Svcs/Oper Exp	\$5,103,397	\$14,167,219	\$19,270,616
Capital Outlay	\$50,000	\$50,000	\$100,000
Other Outgo	\$2,538,093	\$-235,472	\$2,302,621
Total	\$43,024,392	\$159,933,438	\$202,957,830
	Expected Rev	\$178,247,937	
		+/-	-\$24,709,893

Availability of Funds

Available Funds	Amount	Proposed Use
Mandated reserve (3%)	\$5,991,879	Do not recommend
Local fiscal stabilization reserve	\$3,000,000	Use in '21
Estimated undesignated fund balance	\$14,959,237	Use over 3 years
Health Welfare Fund (pending continued positive performance)	\$10,000,000	Use over 3 years
Deferred Maintenance	\$1,200,000	Use over 2 years
Total potential funds for use	\$35,151,116	

We must present a qualified budget which means we must demonstrate fiscal solvency in 2021, 2022 & 2023, therefore it would be prudent to utilize funds over three years

Multi-Year Projection

Projections are not predictions. They are assumptions based on today's information and are expected to change as various factors change.

Critical Factors Impacting Projections

- The state's ability to recover from COVID-19 in subsequent years
- Projections include funding models based on today's information
- One-time funds included in the 2020-21 budget are \$1.2m from stimulus, none thereafter
- A 7.92% deflation factor (negative COLA)
- Declining enrollment factored in
- Predicated on schools opening and enrollment holds
- July tax revenues may impact this and future budgets
- An improved economy may impact this and future budgets
- Federal stimulus may impact this and future budgets
- A revised budget may be presented in August if things change significantly

Factors for Multi-Year Projections

Budget Assumptions	2020-21	2021-22	2022-23
Cost Of Living Adjustment (COLA)	2.31%	2.48%	3.26%
Deflation Factor	-10.0%	-7.92%	-7.92%
Base Grant Proration	-7.92%	-12.18%	-14.95%
One-time Funds (ESSER)	\$1.2m	\$0	\$0
One-time expenses (COVID-19 and legal settlement)	\$1.0m	\$0	\$0
Enrollment Projection	18,050	17,903	17,583
P-2 Funded ADA estimate (prior year standard)	17,634	17,444	17,303
Unduplicated Count %	27%	27%	27%
CalSTRS Employer Rate	16.15%	16.02%	18.4%
CalPERS Employer Rate	20.7%	22.84%	25.8%
Salary changes (Agreement with UACT, CSEA, CVPPA to delay)	2.0%	2.0%	TBD
Anticipated Retirements	25	25	25
Staffing ratios	K-3 - 21.5:1 4-12 - 30:1	K-3 - 21.5:1 4-12 - 30:1	K-3 - 21.5:1 4-12 - 30:1

Multi-Year Projection – Assuming No Change to Budget

Description	2020-21 Estimate	2021-22 Projection	2022-23 Projection
Estimated Beginning Balance	\$24,150,146	\$4,440,253	(\$18,814,144)
Estimated Income	\$178,247,937	\$176,703,433	\$175,408,689
Transfer from Health Welfare Fund	\$5,000,000	\$3,000,000	\$2,000,000
Estimated Expense	\$202,957,830	\$202,957,830	\$202,957,830
Estimated on-going cuts	\$0	\$0	\$0
Net expense	\$202,957,830	\$202,957,830	\$202,957,830
Ending Balance	\$4,440,253	(\$18,814,144)	(\$44,363,285)
Components of Ending Fund Balance			
Stores/Revolving Cash	\$199,030	\$199,030	\$199,030
Fiscal Stabilization Reserve	\$0	\$0	\$0
Required Reserve 3%	\$6,088,735	\$6,088,735	\$6,088,735
Undesignated Funds	(\$1,847,512)	(\$25,101,909)	(\$50,651,050)

Multi-Year Projection – Scenario #1 Minimize Year One Cuts

Description	2020-21 Estimate	2021-22 Projection	2022-23 Projection
Estimated Beginning Balance	\$24,150,146	\$11,440,253	\$7,185,856
Estimated Income	\$178,247,937	\$176,703,433	\$175,408,689
Transfer from Health Welfare Fund	\$5,000,000	\$3,000,000	\$2,000,000
Estimated Expense	\$202,957,830	\$195,957,830	\$183,957,830
Estimated on-going cuts	(\$7,000,000)	(\$12,000,000)	(\$6,000,000)
Net expense	\$195,957,830	\$183,957,830	\$177,957,830
Ending Balance	\$11,440,253	\$7,185,856	\$6,636,715
Components of Ending Fund Balance			
Stores/Revolving Cash	\$199,030	\$199,030	\$199,030
Fiscal Stabilization Reserve	\$0	\$0	\$0
Required Reserve 3%	\$5,878,735	\$5,518,735	\$5,338,735
Undesignated Funds	\$5,362,488	\$1,468,091	\$1,098,950

- Total estimated cuts = \$25m
- Assuming no increase in expenses
- Minimizing cuts up front with a major cut in year two
- Budget deficit in third year is \$2m
- Undesignated fund balance of \$1m in year three is low for a district our size

Multi-Year Projection – Scenario #2 Equalize Cuts

Description	2020-21 Estimate	2021-22 Projection	2022-23 Projection
Estimated Beginning Balance	\$24,150,146	\$12,990,253	\$6,785,856
Estimated Income	\$178,247,937	\$176,703,433	\$175,408,689
Transfer from Health Welfare Fund	\$5,000,000	\$3,000,000	\$2,000,000
Estimated Expense	\$202,957,830	\$194,407,830	\$185,907,830
Estimated on-going cuts	(\$8,550,000)	(\$8,500,000)	(\$8,500,000)
Net expense	\$194,407,830	\$185,907,830	\$177,407,830
Ending Balance	\$12,990,253	\$6,785,856	\$6,786,715
Components of Ending Fund Balance			
Stores/Revolving Cash	\$199,030	\$199,030	\$199,030
Fiscal Stabilization Reserve	\$0	\$0	\$0
Required Reserve 3%	\$5,832,235	\$5,577,235	\$5,322,235
Undesignated Funds	\$6,958,988	\$1,009,591	\$1,265,450

- Total estimated cuts = \$25.55m
- Assuming no increase in expenses
- Major cuts spread out over three years
- Budget deficit in third year is \$2m
- Undesignated fund balance of \$1.2m is low for a district our size

Multi-Year Projection – Scenario #3 Minimize Overall Cuts

Description	2020-21 Estimate	2021-22 Projection	2022-23 Projection
Estimated Beginning Balance	\$24,150,146	\$17,440,253	\$12,185,856
Estimated Income	\$178,247,937	\$176,703,433	\$175,408,689
Transfer from Health Welfare Fund	\$5,000,000	\$3,000,000	\$2,000,000
Estimated Expense	\$202,957,830	\$189,957,830	\$184,957,830
Estimated on-going cuts	(\$13,000,000)	(\$5,000,000)	(\$2,000,000)
Net expense	\$189,957,830	\$184,957,830	\$182,957,830
Ending Balance	\$17,440,253	\$12,185,856	\$6,636,715
Components of Ending Fund Balance			
Stores/Revolving Cash	\$199,030	\$199,030	\$199,030
Fiscal Stabilization Reserve	\$0	\$0	\$0
Required Reserve 3%	\$5,698,735	\$5,548,735	\$5,488,735
Undesignated Funds	\$11,542,488	\$6,438,091	\$948,950

- Major cuts in year one but lower overall cuts by \$5m over three years
- Assuming no increase in expenses
- Third year budget deficit grows to \$7m
- Undesignated fund balance below \$1m is low for a district our size

Budget Strategy Discussion

- Health Welfare Fund transfer each year 2021, 2022, & 2023
- Utilize \$3 million "reserve for economic uncertainty" in 2021
- The District, UACT, CSEA, and CVPPA have agreed to delay salary increases for 2021 and 2022 and have committed to work together in the best interest of the District
- As staffing is 85% of our budget, job cuts are inevitable
- Possible furlough days (must be negotiated)
- Adjusting work year for some staff (must be negotiated)
- Reallocate positions to grant funds if possible
- Examine employee roles in different opening scenarios (one-time savings)
 - Full open
 - Hybrid Learning
 - Remote Learning
- Child Nutrition and Child Care programs in jeopardy if we do not open or have modified opening
- Possible layoffs to identified staff with call backs as things become clearer



General Budget - Discussion

- Reduce textbook budget \$1 million
- Reduce travel and conference budget \$250,000
- Reduce supply budgets \$250,000
- Reduce capital outlay / equipment budget \$222,000
- Master schedule efficiencies / stipend adjustments \$500,000
- Reduce membership fees \$24,000
- Reduce certificated substitute budget \$180,000
- Reduce substitute custodial budget \$100,000
- Cut cell phone program \$160,000
- Reallocate \$500,000 in supplies and services to Deferred Maintenance
- Reduce Athletic transportation budget \$250,000



Programs for Consideration

- Stand Proud \$150,000
- Outdoor School \$225,000
- AVID \$300,000
- Saturday school program \$10,000
- We the People \$21,000
- Central Office allocation of funds for intervention \$450,000
- Signature program allocation \$25,000
- Focus on the Arts \$28,000
- NGSS Mentor Program \$151,000
- Eliminate Induction program \$400,000 (shift to VCOE or Center X)
- Partner with Charter School for Summer School program \$300,000



Other District Funds

The Conejo Valley Unified School District is a premier comprehensive local education agency providing programs and supporting activities from pre-school to adult education.

	Other Funds (estimate)	Beginning Balance	Est. Income	Est. Expenses	Net Est. End Balance
110	Adult Education	\$690,264	\$3,268,368	\$3,362,314	\$596,318
120	Child Care	\$0	\$7,191,093	\$7,191,093	\$0
130	Child Nutrition	\$136,779	\$4,374,612	\$4,374,612	\$136,779
140	Deferred Maintenance	\$1,630,026	\$103,000	\$505,010	\$1,228,016
212	Measure I: Building	\$8,030,083	\$425,000	\$8,387,077	\$68,006
213	Measure I: Technology	\$6,853,742	\$200,000	\$2,341,682	\$4,712,060
251	Developer Fees	\$2,042,939	\$530,000	\$601,049	\$1,971,890
401	TOPASS	\$6,428,523	\$1,660,000	\$2,358,594	\$5,729,929
403	TOPASS Foundation	\$0	\$1,000	\$0	\$1,000
511	Bond Redemption	\$11,075,613	\$10,153,291	\$11,069,501	\$10,159,403
671	Worker Compensation	\$1,741,012	\$1,821,326	\$2,553,437	\$1,008,901
672	Health Welfare	\$10,369,823	\$27,541,225	\$25,915,671	\$11,995,377
730	Private Purpose Trust	\$2,851	\$500	\$0	\$3,351

June Budget Timeline

